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Procurement Ethics, Conflicts of Interest, & Vendor Debriefings... Oh My!

RFP Training Course



Agenda

- Procurement Ethics
- Conflicts of Interest
- Unethical Behavior
- Vendor Debriefings



Big Picture

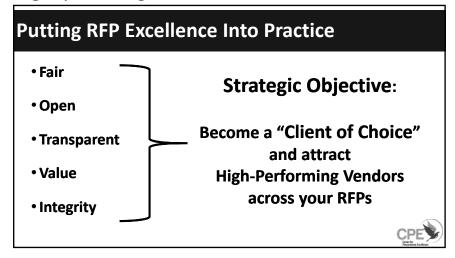


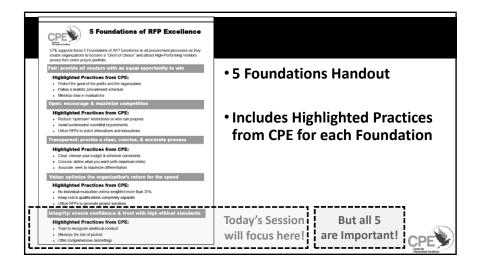
CPE's Foundations of Procurement Excellence

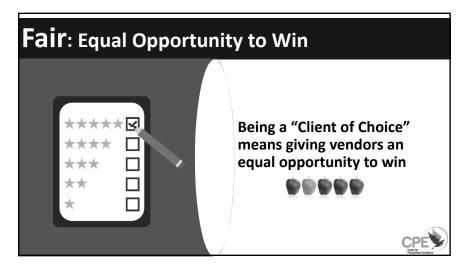
- Fair: provide all vendors with an equal opportunity to win.
- Open: encourage and maximize competition.
- **Transparent:** provide a clear, concise & accurate process.
- **Value:** optimize the organization's return for the spend.
- Integrity: ensure confidence & trust with high ethical standards.



Why are these Foundations so Important? Obvious reason is to stay out of jail or the courtroom But this is what drives good vendors to your projects, and gets them to invest their time and effort.

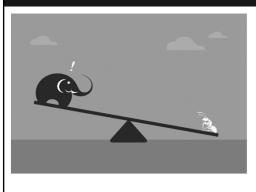






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Fair: Equal Opportunity to Win



From a Vendor's perspective, Clients are not all equal.



Integrity: Ensure Confidence and Trust

Highlighted Practices from CPE:

- Train to recognize unethical conduct.
- Minimize the risk of protest.
- Offer comprehensive debriefings.



Procurement Ethics



Integrity: Ensure Confidence and Trust

There is a wide range of possible unethical conduct...

- Conflicts of Interest
- Favoritism
- Special Interests
- Influence
- Confidential Information
- Employment & Revolving Doors
- Financial Interest
- Bid Rigging
- - And more!!!

- Biased Evaluations
- Group Think
- Gifts
- Lobbying
- Pressure (internal & external) Kickbacks
- Misrepresentation





Procurement Ethics:

In the News...





YOUR REPUTATION

"IT TAKES YEARS TO BUILD YOUR REPUTATION

IT TAKES FIVE MINUTES TO DESTROY IT"

-Warren Buffett



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Petrobas Corruption Scandal 2015

- Operation "Car Wash" by Brazilian Fed Police
- GC paid \$36M in bribes to Petrobas officials (5yrs)
- Brazilian contractors allegedly formed a "cartel"
- Endemic corruption within entire supply chain





Miami Airport 2015

- Iva Valdes became Director of Terminal Maintenance in 2015
- · Given authority to authorize purchases
- Ordered 9,000 LED Bulbs (\$9M price vs. \$3.5M wholesale) over 5 years & pocketed \$5M.
- · He got caught (boss found out when offered "a box full of cash")
 - \$98k salary
 - Hand-tailored suits, designer shoes, rented sky boxes for shows, bought \$69k
 Porsche 911 Carrera



Horsemeat Scandal 2013



- Discovery of horsemeat in processed beef products
- UK supermarket chains and EU suppliers
 - -Spread to Nestle, Findus, Compass, etc. recall beef
- Issue of food fraud, not food safety
- Conflicting Motives?
- DNA Testing?



Detroit Public Schools 2016

- Kickback scheme with a school supplies vendor
- Invoiced for supplies that were never delivered to schools.
 - −12 principals and 1 superintendent in on it.
- One principal took \$194k personally.
 - -Her defense attorney's opinion...
- Vendor also charged
 - -5 years and owner forfeited mansion





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Procurement Ethics:

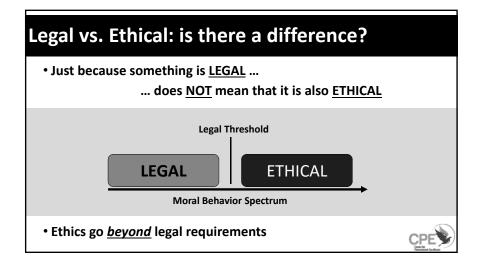
What Does it Mean?



Ethics in Procurement

- Application of moral standards to situations, issues, and decisions confronting procurement professionals.
- Ethics is the practical application of morality within a context established by cultural and professional values, social norms, and accepted standards of behavior.
- Ethics involve determining what is right in a given situation, and then having the courage to do what is right.





Illegal but Ethical examples?

- Speeding to get someone to the hospital
- Paying responsible teenagers to babysit, mow lawn, etc. when you know that they will not declare income.



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Legal but Unethical examples?

- Company monitoring employees emails
- Having foreign (out of country) suppliers that do not satisfy ethical expectations of local customers
 - -Unsafe working practices, etc.
- Marketing practices taking advantage of segments of the populations
 - -e.g. Toys and kids



Morals

- Ethics
- -Relate to norms of society
- Relate to practices within a profession
- Rules of conduct with reference to standards of right/wrong
- Rules or standards governing the conduct of the members within a profession



Poll:

Relative to the professional procurement, "ethics" are defined as the application of:

- Laws and legal codes
- Rules of conduct
- Personal values
- Moral differences between cultures
- All of the above

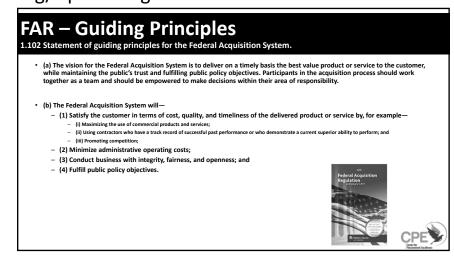


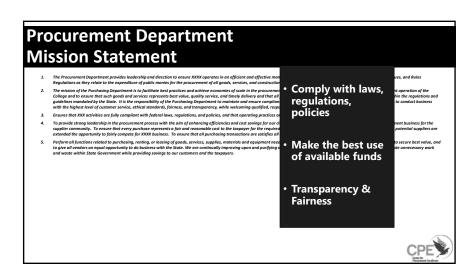
Codes of Ethics

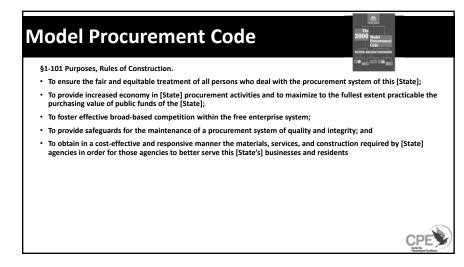
- Professional skills are important to the well-being of society; professions are regulated by ethical standards
- Objective of ethical standards is to establish <u>rules of conduct</u> and <u>decision-making</u>.
 - -Generally, to provide guidance for professionals to "<u>take the</u> <u>correct action</u>"











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California Public Contract Code PCC § 100

· Purpose of enacting this code:



NEW ZEALAND



- To ensure full compliance with competitive bidding statutes as a means of protecting the public from misuse of public funds.
- To provide all qualified bidders with a fair opportunity to enter the bidding process, thereby stimulating competition in a manner conducive to sound fiscal practices.
- To eliminate favoritism, fraud, and corruption in the awarding of public contracts.



Canadian Free Trade Agreement (CFTA)

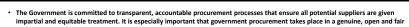
Government Procurement Purpose

• The purpose of this Chapter is to establish a transparent and efficient framework to ensure fair and open access to government procurement opportunities for all Canadian suppliers. (Article 500)



New Zealand

Government Procurement



- · As public servants we must comply with 5 interrelated principles of probity in procurement:
 - 1) acting fairly, impartially and with integrity
 - 2) being accountable and transparent 3) being trustworthy and acting lawfully

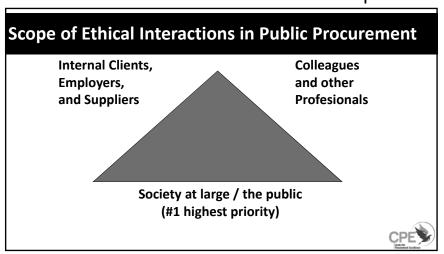
 - 4) managing conflicts of interest
 - 5) securing commercially sensitive and confidential information.
- Procurement must be conducted with probity in mind, to enable purchasers and suppliers to deal with each other on the basis of mutual trust and respect, and enable business to be conducted with integrity. Probity principles should be integrated into all procurement planning, and not treated as a separate 'add-on'. Agencies must ensure that systems, policies and procedures are established that provide accountability, are able to withstand public scrutiny and which preserve private sector confidence in the procurement process. This means undertaking due process, obtaining appropriate approvals and documenting decisions. Achieving an ethical, transparent approach requires that the procurement rules are clearly stated, well understood and applied equally to all parties.



Role Of The Procurement Agent

- Ensure that the Guiding Procurement Principles are being followed
- Individual that issues the RFP and is ultimately responsible for the conduct of the RFP Process
- May Also Be Called:
- Buyer, Procurement Officer, Contracting Officer





Examples from Other Professions

- ASSE code of ethics
 - Serve the public, employees, employers, clients, the Society, and the profession with fidelity, honesty, and impartiality.
- NSPI
 - "Engineers shall hold paramount the safety, health, and welfare of the public."
- ASCE
 - "Engineers shall recognize that the lives, safety, health, and welfare of the general public are dependent upon engineering decisions......"
- AIA
 - "... in the Members' judgment, materially affect adversely the safety to the public of the finished project..." In the commentary of the code ... "the obligation under this rule applies only to the safety of the finished project ..."





Conflict of Interest

when an employee has financial interest or personal gain to the procurement

also applies to a member of the employee's immediate family



For Each Example – Answer these 3 Questions:

- 1. Is this OK?
 - ➤Yes or no.
- 2. What is the dividing line / tipping point between this being OK vs. Not OK?
 - ➤ Provide examples to illustrate.
- 3. What are the potential Impacts of the Scenario?

 ➤ PROs vs. CONs related to the RFP, the evaluation, your organization, being a Client of Choice!



Example – Employee Owning Stock

- An employee for your organization will serve as an evaluator on a new IT system acquisition.
- Software Firm A, was ranked the highest and awarded a multi-million with your organization.
- Stock prices for Software Company A increased as a result of the award. Your employee owns stock of Software Company A.



...Strictly avoid any conflict of interest or even the appearance of a conflict of interest in the procurement process...



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Conflict of Interest

Actual

• is when an individual's judgment or integrity has been compromised



Conflict of Interest

Actual

• is when an individual's judgment or integrity has been compromised

Perceived or Apparent

• is when an individual's judgment or integrity could appear to be influenced, biased, or compromised



Procurement Agent is responsible for ensuring there are no **Conflict of Interest** with the critical personnel involved on the procurement

Responsibility

Conflict of Interest Disclosures

• As public procurement officers, you have responsibility to identify and disclose any actual, potential or perceived instances of conflict of interest.





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Individuals with any perceived or apparent Conflict of Interest must be precluded from the procurement process

(evaluation, selection, negotiation, payments, etc.)



Example – Family Members

- An employee for your organization will serve as an evaluator on a new IT system acquisition.
- Software Firm A, was ranked the highest and awarded a multi-million with your organization.
- Stock prices for Software Company A increased as a result of the award. Your employee's son owns stock of Software Company A.



Example – Former Employee

- Your RFP requires that the Vendor's proposed Project Manager participates in Interviews.
- One vendor proposes a Project Manager who was a former employee of your organization (the client organization who issued the RFP)

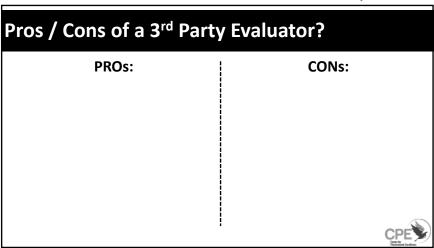


Example – 3rd Party Evaluator

- You are conducting an RFP to hire a Construction Manager
- Your organization wants the Architect who designed the project to serve on the Evaluation Committee to select a Construction Manager.



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Unethical Behavior



What Are Unethical Behaviors?

- Questions to ask:
 - Is someone being deceived?
 - Is someone being *harmed* or damaged?
 - Is someone placed at a disadvantage?
 - Is someone gaining an *unfair advantage*?
- There <u>are</u> situations where actions <u>appear</u> to be unethical but might not be.



Common Violations

- Gratuities & Kickbacks: unethical for any payment
- Employment or Promise of Employment: unethical for any employee to become the employee of any company contracting with the agency
- Sharing or Disclosing Confidential Information: unethical for any employee or former employee to use confidential information for actual or anticipated personal gain, or for the actual or anticipated personal gain of any other person.

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Example – Tickets to an Event

• A vendor that does work for your organization provides free tickets to a musical event to an employee in your Organization. This employee is commonly involved in the procurement process. The vendor does not plan on going to the event.



An employee, who has worked at your company for 20 years, will be retiring in 6 months. This employee has been a lifelong hockey fan. vendor ABC, who frequently does work with your company, has provided your employee with a signed hockey stick in celebration of their retirement.



CPE

Example – Scholarship

• A vendor has provided a financial scholarship to a family member of an employee of your Organization. The scholarship can only be used for tuition.

Example – Employment

 Software ABC has recently won a multi-million contract with your firm. One of your critical evaluators (responsible for giving Software ABC high scores), quit within weeks of this award and has accepted a position with Software ABC.





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Example – Confidential Information

• A former employee for your Organization, who retired several months ago, is doing consulting work. They share critical information that may be considered confidential with a vendor that may propose a project for your Organization. No other vendors have this information or are aware of it.

Example – Anonymous Evaluations

- You are administering an RFP which requires vendors to submit anonymous proposal elements.
- Your Evaluation Team which includes Executives strongly pushes to reveal vendor names.



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Example – Giving the Cold Shoulder

- Members of the Evaluation Team happen to attend an Industry Conference during the proposal period of a major RFP. Several proposing vendors are in attendance.
- Remembering their Ethics training, the Evaluation Team refuses to engage in any conversation with any vendors during the conference.



What is the Dividing Li	ne / Tipping Point
OK:	Not OK:
	CPE

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Example – Incumbent Keeps Winning

- Your organization regularly re-competes an ongoing services contract.
- The incumbent vendor has been in place for more than a decade.
- They have been selected multiple times in when the services are re-competed.



Example – Asking Selected Vendor to Lower Price

- Your organization conducts an RFP that results in the selection of a vendor that was \$75K more than the lowest bidder.
- After notifying the vendor that they have been selected, your executive team tells them
 - "We know there is roughly \$75K of 'fluff' in your price.
 So you need to be cheaper."



Other Examples of Price Causing Ethical Dilemmas

- Reverse Auctions
- Best-and-Final-Offers
- Negotiation vs. Clarification



Ethics Applies To All Parties

Internal

- Procurement staff
- Customers / clients
- Subject matter experts

External Vendors

- Consultants
- Contractors
- vendors & Subconsultants



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Important to Obtain Ethics Training for Your Organization

Ethics Summary

- Ethics relates to giving all vendors an equal opportunity to win
- Ethics gives the Public the confidence that your organization is acting in the Publics best interest
- 2 major obstacles or challenges to ethics are:
 - Conflict of interest
 - Unethical behaviors
- Procurement agents should seek additional ethics education and training by your agency



The Seven-Step Path to Better Ethical Decisions

- 1. Stop and Think recognize the ethical issue
- 2. Clarify Goals
- 3. Determine Facts
- 4. Develop Options
- 5. Consider Consequences
- 6. Make a Decision
- 7. Monitor and Modify



Ethical Behavior

- How do we know ethical behavior?
 - -Very rarely black and white!
 - -Falls between two extremes of right and wrong (shades of grey)
- Guidelines for ethical behavior
 - -1. Apply the next-day reflection test
 - -2. Apply the front-page test
 - -3. Apply the mirror test
 - -4. Apply the role reversal test
 - -5. Apply the common-sense test



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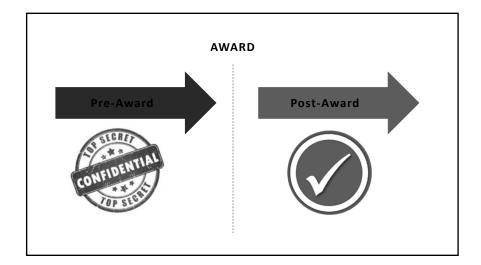
YOUR REPUTATION

- YOU SHOULD NEVER PUT YOURSELF IN A POSITION WHERE YOU FEEL LIKE YOU OWE SOMEONE SOMETHING
- THERE IS NO SUCH THING AS A FREE LUNCH
- <u>PERCEPTION</u> IS ALL IMPORTANT, ESPECIALLY WITH PERCEIVED CONFLICTS OF INTEREST.



Debriefings





Debriefing

• Formal procurement process where vendors or suppliers that were unsuccessful, are informed about the reasons why they were not selected for award.



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- This can include reasons for low scores or ratings, and areas of weaknesses or opportunities of improvement



Debriefing

- Formal procurement process where vendors or suppliers that were unsuccessful, are informed about the reasons why they were not selected for award.
- This can include reasons for low scores or ratings, and areas of weaknesses or opportunities of improvement
- Debriefings can be done in person or in writing (via email).



Poor Quality Debriefing

- Assumptions about you as a client
- Poor reputation, and low future response rates
- Protest vendor assumption that you did not follow your process
- Vendor will imagine the worst and assume you selected a favorite/preferred vendor



Integrity: Ensure Confidence and Trust

Offer Comprehensive Debriefings to <u>all</u> Vendors:



- -Get better proposals next time
- -Greater accountability
- -Builds "good-will"



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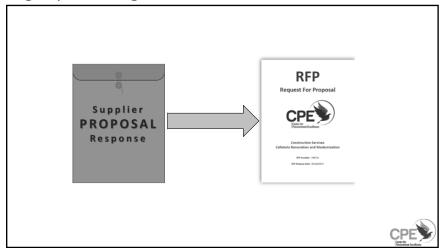
Integrity: Ensure Confidence and Trust

Vendors should commonly say:

"Wow, we've never received this level of feedback before!"

"We put a lot of time and resources into our proposals and this makes it worth it!"

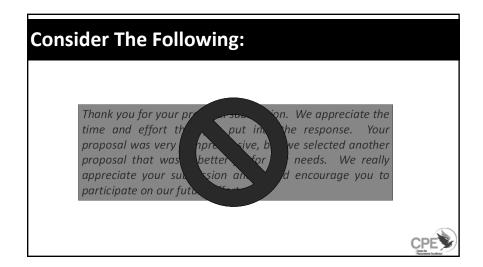




Consider The Following:

Thank you for your proposal submission. We appreciate the time and effort that you put into the response. Your proposal was very comprehensive, but we selected another proposal that was a better fit for our needs. We really appreciate your submission and would encourage you to participate on our future efforts.





Would A Vendor Be...

- More/less likely to propose on the next project we have?
- More/less likely to invest greater time and resources writing a proposal response?
- More/less likely to assign their best people to your project?



The purpose is not to just explain why they lost!

Provide them with enough comfort that they were treated fairly, so that they will want to propose on our next project

Debriefing Scenario 2

Thank you for your proposal submission. We appreciate the time and effort that you put into the response. Your proposal was very comprehensive, but we selected another proposal that was a better fit for our needs. We really appreciate your submission and would encourage you to participate on our future efforts.

- Factor 1 (Cost): 2nd best
- Factor 2 (Approach): 1st best
- Factor 3 (Experience): 4th best
- Factor 4 (References): 2nd best
- Factor 5 (Qualifications): 4th best
- Factor 6 (Interview): 4th best



Debriefing Scenario 3

- Factor 1 (Cost): 2nd best (\$55,000)
- Factor 2 (Approach): 1st best (8.4)
- Factor 3 (Experience): 4th best (6.1)
- Factor 4 (References): 2nd best (5.9)
- Factor 5 (Qualifications): 4th best (5.4)
- Factor 6 (Interview): 4th best (5.4)



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Debriefing Scenario 4

- Vendor 1: xxx Points
- Vendor 2: 780 Points
- Vendor 3: xxx Points
- Vendor 4: xxx Points
- Vendor 5: xxx Points



Debriefing Scenario 5

- Vendor 1: 845 Points
- Vendor 2: 780 Points
- Vendor 3: xxx Points
- Vendor 4: xxx Points
- Vendor 5: xxx Points



Public Disclosure & Public Information

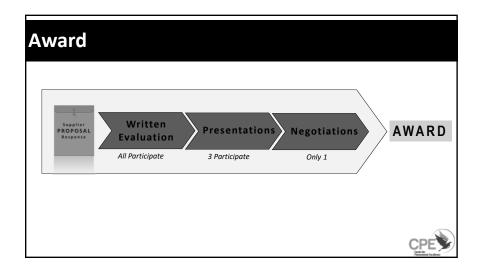
Freedom of Information Act (FOIA)

Federal law that allows the public the right to request access to records from any federal agency. Federal agencies are required to disclose any information requested under the FOIA (unless it specifically protected as confidential – such as personal privacy, national security, or law enforcement.)

Public Records Act (States)

Access to Information Act (Canada)





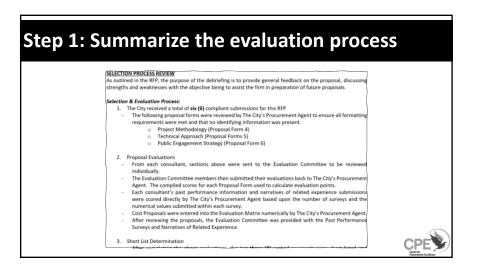
Recommendation

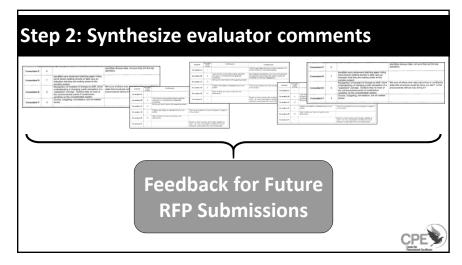
Provide the vendors with as much information as possible to help them understand why they lost

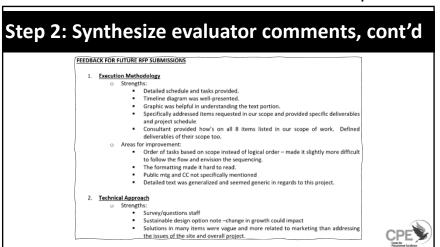
CPE's "Three S's" to a Great Debriefing

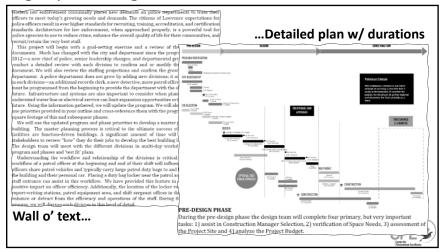
- 1. Summarize the evaluation process
- 2. Synthesize evaluator comments
- 3. State the vendor's relative evaluation scores





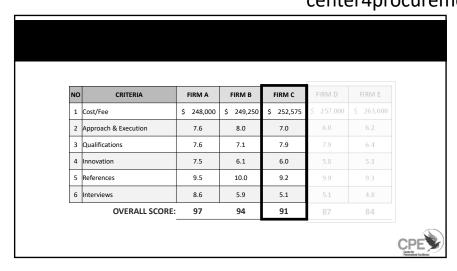


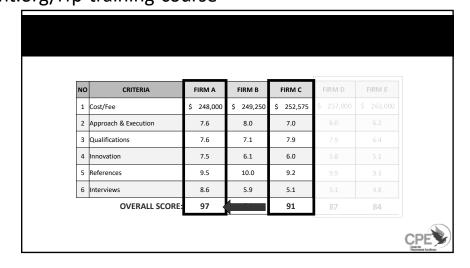


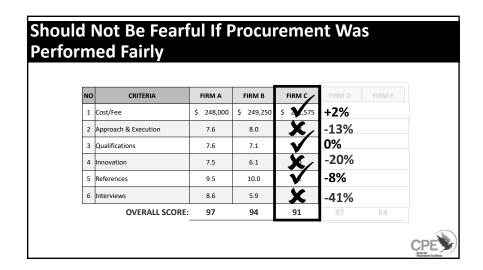


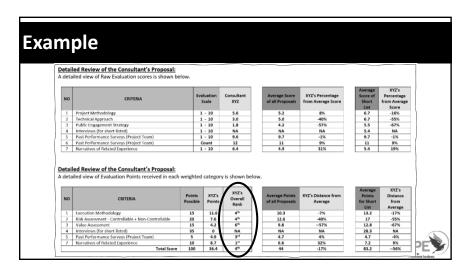
Execution Methodology Strengths: Provided a great deal of detail in certain areas; however, the format was somewhat difficult to review. Appeared to have experience with facilities. Mentioned public engagement and concerns. Areas for improvement: Did not provide a timeline for an approximate schedule and duration. Proposal felt more like sales language of a general delivery instead of speaking to this particular project. Execution methodology read more like a term paper than a proposal. Lacked details on schedule. Format was terrible, should have subsections or bulleted list. Formatting was not ideal. Presentation is important.

NO	CRITERIA	FIRM A	FIRM B	FIRM C	FIRM D	FIRM E
1	Cost/Fee	\$ 248,000	\$ 249,250	\$ 252,575	\$ 257,000	\$ 263,000
2	Approach & Execution	7.6	8.0	7.0	6.0	6.2
3	Qualifications	7.6	7.1	7.9	7.9	6.4
4	Innovation	7.5	6.1	6.0	5.8	5.1
5	References	9.5	10.0	9.2	9.9	9.3
6	Interviews	8.6	5.9	5.1	5.1	4.8
	OVERALL SCORE:	97	94	91	87	84









BONUS: Ask the vendors for their feedback!

• At the conclusion of the meeting, ask if the Vendor has any feedback about the evaluation process.

Feedback from Consultant Team:

 We would recommend establishing opportunities for consultants to learn more about the project up front before responding. It is difficult to respond when the scope is open-ended. The city may consider proprietary interviews (i.e. 1 hour per consultant or whatever amount is reasonable)



Poor Quality Debriefing

- Assumptions about you as a client
- Poor reputation, and low future response rates
- Protest vendor assumption that you did not follow your process
- Vendor will imagine the worst and assume you selected a favorite/preferred vendor



Summary

- Try and help the vendors understand what they could do better and how they can improve their proposal quality
- Try to be as transparent as possible
- Most vendors will really appreciate that



Take-Aways



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Legislative / Policy Recommendations

- CPE can assist in drafting / reviewing legislative action or policies
- Provide education, research, industry best practices
- Advocate for the public's best interest!





